## UNITED STATES DISTRICT COURT EASTERN DISTRICT OF TENNESSEE AT GREENEVILLE

CHRISTOPHER SHANNON CAWOOD,	
and )	
JONATHAN KELLY PROFFITT,	
Plaintiffs,	
v. ) BLUFF CITY, ) MAYOR IRENE WELLS, ) and )	Case No.: JURY DEMANDED CLASS ACTION
AMERICAN TRAFFIC SOLUTIONS ) INC. )	
Defendants.	

#### CLASS ACTION COMPLAINT

- The Plaintiffs are individuals who received citations and/or tickets in Bluff City,
   Tennessee with the use of an electronic camera installed and maintained by
   American Traffic Solutions, Inc.
- 2. Defendant Bluff City is a municipality incorporated in Sullivan County,

Tennessee. Defendant Irene Wells is the mayor of Bluff City, and upon information and belief, lives in Sullivan County, Tennessee. Upon information and belief, American Traffic Solutions Inc is a corporation located in Scottsdale,

## **JURISDICTION AND VENUE**

3. This Court has jurisdiction over this action pursuant to Rule 23 of the Federal

Exhibit 4

Rules of Civil Procedure and 28 U.S.C. § 1332 as amended under The Class

Action Fairness Act of 2005, and pursuant to a federal question under the Fair

Debt Collection Practices Act; furthermore the Court has supplemental

jurisdiction over all state law claims pursuant to 28 U.S.C. § 1867.

- 4. Venue is proper in this Court pursuant to 28 U.S.C. § 1391 because a part or substantial part of the events or omissions giving rise to the claim occurred in this judicial district.
- 5. Further, the incident complained of took place in Sullivan County, Tennessee, therefore, personal jurisdiction and venue is proper in this Court.

### **CLASS ACTION**

- 6. This action is brought and may properly be maintained as a class action pursuant to the provisions of Federal Rules of Civil Procedure, Rule 23. This action satisfies the numerosity, commonality, typicality, adequacy and predominance, and superiority requirement of those provisions.
- 7. Plaintiff Christopher Shannon Cawood brings this class action on behalf of himself and all others similarly situated, as members of the following proposed class: The class consists of all persons who has received a traffic violation issued by Bluff City Police Department by way of video

camera situated on Highway 11e in Sullivan County, Tennessee, which resulted in a fine.

a. <u>Numerosity of the Class. Fed. R. Civ. P. 23</u>. The Class is so numerous that the individual joiner of all its members is impracticable.

- b. Existence and Predominance of Common Questions of Law and Fact Fed. R.
   Civ. P. 23. Common questions of law and fact exist as to all members of the Class. These questions predominate over any questions affecting only individual members of the Class.
- c. <u>Typicality of Claims. Fed. R. Civ. P. 23</u>. The Class Representative, Shannon Cawood, is an adequate representative. Plaintiff's claims are typical of the claims of the members of the Class.
- d. Adequacy of Representation. Fed. R. Civ. P. 23. Shannon Cawood's interest does not conflict with the interests of the members of the Class he seeks to represent. Furthermore he has retained counsel competent and experienced in the prosecution of complex product, tort, and environmental actions, and they intend to prosecute this action vigorously for the benefit of the Class. The interests of the members of the Class will be fairly and adequately protected by plaintiff and his counsel.
- e. Superiority. Fed. R. Civ. P. 23. A class action is superior to other available methods for the fair and efficient adjudication of this litigation since individual litigation of Class Members' claims is impracticable. Even if any Class members could afford individual litigation, the court system could not. Individual litigation further presents a potential for inconsistent or contradictory judgments. Individual litigation increases the delay and expense

to all parties and the court system in resolving the issues of the case. By contrast, the class action device presents far fewer management difficulties and provides the benefits of single adjudication, economies of scale, and

- comprehensive supervision by a single court. Notice of the pendency of this class action can be provided to Class members by publication and broadcast.
- 8. e various claims asserted in this action are additionally or alternatively certifiable under the provisions of Federal Rules of Civil Procedure 23:
  - a. The prosecution of separate actions by the individual members of the Class would create a risk of inconsistent or varying adjudications with respect to individual Class members, thus establishing incompatible standards of conduct for Defendant;
  - b. The prosecution of separate actions by individual Class members would create a risk of adjudications with respect to them that would, as a practical matter, be dispositive of the interests of the other class members not parties to such adjudications or would substantially impair or impede the ability of such non-party Class members to protect their interests; and Defendant have acted or refused to act on grounds generally applicable to the Class, thereby making appropriate final injunctive relief or corresponding declaratory relief with respect to the Class as a whole.

#### CAUSES OF ACTION

#### <u>NEGLIGENCE AND NEGLIGENCE PER SE</u>

9. The Defendants, acting jointly and as co-conspirators, are guilty of negligence, by carelessly and/or negligently reducing the speed limit on Highway 11e in Sullivan County, Tennessee, thus creating a "speed trap."

According to Tenn. Code Ann. § 55-8-153, Establishment of speed zones, "The department of transportation is empowered to lower the speed limits prescribed in § 55-8-152 in business, urban or residential districts, or at any congested area, dangerous intersection or whenever and wherever the department shall determine, upon the basis of an engineering and traffic investigation, that the public safety requires a lower speed limit." "The legislative authorities of municipalities shall possess the power to prescribe lower speed limits on highways designated as state highways in their respective jurisdictions when, on the basis of an engineering and traffic investigation, it is shown that the public safety requires a lower speed limit." Tenn. Code Ann. § 55-8-153. Upon information and belief, Bluff City failed to perform an engineering and traffic investigation pursuant to statute, and therefore was negligent in assessing the need for such speed reduction on Highway 11e. Such reduction was much lower than required, thus creating a "speed trap." Such actions by the defendants constitute common law negligence, which caused harm to plaintiffs.

10. Plaintiffs would further allege that failure to adhere to Tenn. Code Ann. § 55-8-153 is negligence per se, which caused harm to plaintiffs.

#### **FRAUD**

11. If discovery indicates that the defendants intentionally did not perform an engineering and/or traffic investigation, pursuant to Tenn. Code Ann. § 55-8-153, then plaintiffs would reserve the right to plead fraud and/or intentional misrepresentation against defendants for such deceptive actions.

## **VIOLATION OF TENN. CODE ANN. § 55-8-198**

- 12. Plaintiffs would further allege that defendants, jointly and as co-conspirators, violated Tenn. Code Ann. § 55-8-153 by assessing costs in excess of the fine.

  The statute states "No additional penalty or other costs shall be assessed for nonpayment of a traffic violation . . . ." Tenn. Code Ann. § 55-8-153(b)(1).

  "The notice of violation shall state separately any additional fees or court costs that may be assessed if the fine is not paid timely or if the violation or citation is contested and the person is convicted or found guilty of the offense." Tenn. Code Ann. § 55-8-153(b)(2). Furthermore, according to the statute, the violator shall pay no more than fifty dollars (\$50.00) if the citation is timely paid.
- 13. Defendants have systematically violated Tenn. Code Ann. § 55-8-153 by imposing a forty dollar (\$40.00) administrative fee in excess of the fifty dollar. This administrative fee is according to Bluff City Ordinance NO. 2009-002, which is unlawful and in direct violation of Tenn. Code Ann. § 55-8-153. Bluff City Ordinance NO. 2009-002.
- 14. Such violations have damaged the class by imposing an illegal and improper fee of \$40.00 on each member of the class.
- 15. Such violation of this statute is negligence per se.

# VIOLATION OF FAIR DEBT COLLECTION PRACTICES ACT

16. Defendants, jointly and as co-conspirators, have violated the Fair Debt
Collections Practices Act by threatening criminal prosecution for contempt of
court and suspension of driver's license (Notice to Appear, Exhibit 3), which

states that "the representation or implication that nonpayment of any debt will result in the arrest or imprisonment of any person or the seizure, garnishment, attachment, or sale of any property or wages of any person unless such action is lawful and the debt collector or creditor intends to take such action." "The threat to take any action that cannot be taken or that is not intended to be taken." 15 USC 1692e § 807.

- 17. The punishment for contempt of court may be by fine or by imprisonment, or both. Tenn. Code Ann. § 29-9-103
- 18. Though defendants admit in Bluff City Ordinance NO. 2009-002 they must "enforce and collect all penalties in the nature of a debt as otherwise provided by law," which includes the Fair Debt Collection Practices Act, they nonetheless threaten criminal penalties and other actions they cannot legally take, including the suspension of driving privileges, which is contrary to their own ordinance: "A violation for which a civil penalty is imposed hereunder shall be considered a moving violation and may not be recorded by the division of police services or the Tennessee Department of Safety on the driving record of the owner or driver of the vehicle and may not be considered in the provision of motor vehicle insurance coverage. Bluff City Ordinance NO. 2009-002(5)(C).
- 19. Such violations have damaged the class by threatening an illegal and improper attempt to collect a debt, causing injury to all class members.
- 20. Such violation of this Act is negligence per se.

#### DAMAGES

The actions of defendants have caused injury to members of the class, and plaintiffs would request reimbursement of any and all money paid from such fines, any out-of-pocket expenses to litigate or resolve such fines, damages for physical and emotional damages, attorney fees if applicable, treble damages if applicable, and costs, and all civil penalties allowable under the Fair Debt Collections Act.

WHEREFORE, Plaintiffs' sue individually and as a class in the amount

Of actual damages or SIX MILLION DOLLARS (\$6,000,000.00), whichever is greater.

## ADDITIONAL PRAYERS FOR RELIEF INCLUDE

That the Court certify Plaintiffs' action as a Class Action on behalf of all others similarly situated, appoint Plaintiffs' counsel as counsel for the class, and order that Notice be given to the Class of this action

- 1. Discretionary and incidental costs; and
- 2. Any general relief not herein specified.

The Plaintiffs demand that a jury try this cause.

RESPECTFULLY SUBMITTED this 19th day of September, 2011.

By: s/ Dan C. Stanley, BPR# 021002
Dan C. Stanley, #021002
Attorney for Plaintiffs

STANLEY & KURTZ, PLLC 422 Gay Street, Suite 301 Knoxville, TN 37902 Phone: (865) 522-9942 Fax: (865) 522-9945

## **CIVIL COVER SHEET**

The JS 44 civil cover sheet and the information contained herein neither replace nor supplement the filing and service of pleadings or other papers as required by law, except as provided by local rules of court. This form, approved by the Judicial Conference of the United States in September 1974, is required for the use of the Clerk of Court for the purpose of initiating the civil docket sheet. (SEE INSTRUCTIONS ON NEXT PAGE OF THIS FORM.)

I. (a) PLAINTIFFS Christopher Shannon Cawood				DEFENDANTS Bluff City, et. al.  County of Residence of First Listed Defendant  (IN U.S. PLAINTIFF CASES ONLY)  NOTE: IN LAND CONDEMNATION CASES, USE THE LOCATION OF THE TRACT OF LAND INVOLVED.						
(b) County of Residence of First Listed Plaintiff (EXCEPT IN U.S. PLAINTIFF CASES)										
(c) Attorneys (Firm Name, Dan C. Stanley	Address, and Telephone Numb	er)	Part Harris Parent Properties	Attorneys (If Kn		er entre en		. A. P. S.	era en	
Stanley & Kurtz 422 South Gay Street, S	uite 301, Knoxville, Tr	N 37902								
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